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P R 271546Z JUL 78

FM AMEMBASSY PARIS

TO DEPARTMENT OF TREASURY PRIORITY

INFO SECSTATE WASHDC 5384

AMEMBASSY BONN

AMEMBASSY BRUSSELS

AMEMBASSY LONDON

AMEMBASSY ROME

AMEMBASSY TOKYO

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USEEC

LIMDIS GREENBACK

E. O. 11652: GDS TAGS: EFIN

SUBJECT: MORE FRENCH OBSERVATIONS ON EMS

REF: BRUSSELS 14452

SUMMARY:

IN CONVERSATIONS WITH THE ELYSEE AND THE BANK OF FRANCE, THE GOF CLEARLY DID NOT EXPECT THE U.K. TO JOIN AND WAS QUITE PREPARED TO PROCEED WITHOUT THEM.

ITALY PROBABLY, AND THE REST OF THE EEC, EXCEPT IRELAND, WOULD BECOME MEMBERS. A FULL DISCUSSION OF THE EMS WITH THE U.S. TREASURY COULD BE EXPECTED AFTER THE EEC FINANCE MINISTERS' MEETING ON SEPTEMBER 18 AND BEFORE THE IMF ANNUAL MEETING.

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1. IN THE COURSE OF TWO SEPARATE CONVERSATIONS ON JULY 26, BETWEEN ECONOMINISTER AND DUTET (ELYSEE) AND BETWEEN ECONMINISTER, TREASURY ATTACHE AND CLAPPIER (GOVERNOR OF THE BANK OF FRANCE), A NUMBER OF FRENCH ATTITUDES AND POSITIONS CONCERNING THE EMS WERE MADE CLEARER. THEY ARE ARRANGED BY TOPIC.

2. MEMBERSHIP

CLAPPIER THOUGHT DAVID OWEN'S STATEMENT THAT A FUNDAMENTAL REVISION OF CAP WAS A CONDITION FOR UK ENTRY INTO EMS CONFIRMED THEIR EXPECTATION THAT THE UK WOULD NOT JOIN. HE CITED THREE REASONS:

- (A) A BELIEF THAT FLOATING RATES SUITED BRITAIN'S SITUATION,
- (B) A FEAR THAT MEMBERSHIP WOULD INVOLVE THEM IN FREQUENT DEVALUATIONS, AND
- (C) THE INABILITY OF ANY BRITISH GOVERNMENT TO TAKE IMPORTANT DECISIONS ON THE EVE OF ELECTIONS.

HE SPECULATED THAT THE SITUATION MIGHT CHANGE AFTER THE ELECTIONS. ON THE OTHER HAND, THE ITALIANS WOULD PROBABLY ENTER, IF NOT AT THE BEGINNING, THEN DURING 1979, BECAUSE WHILE PERCEIVING THEIR ECONOMIC INTERESTS IN MUCH THE SAME WAY AS THE U.K., THE EMS APPEALED TO THAT IMPORTANT SECTOR OF OPINION THAT SOUGHT EUROPEAN AGREEMENTS AS A SUBSTITUTE MEANS OF SECURING REALISTIC ECONOMIC POLICIES THAT FACED DOMESTIC OPPOSITION. OTHER COUNTRIES, WITH THE EXCEPTION OF IRELAND, WHOSE CONFIDENTIAL

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CLOSE RELATIONSHIP TO THE U.K. MADE ITS CASE UNCERTAIN, WOULD JOIN.

- 3. DUTET STATED THAT FRANCE AND GERMANY WOULD GO AHEAD NOW WITHOUT BRITAIN BECAUSE FAILURE OF THIS ENTERPRISE WOULD BE A "GREAT SETBACK" FOR EUROPE.
- 4. LIAISON WITH THE U.S.

BOTH UNDERSTOOD THE AMERICAN NEED TO KEEP INFORMED, GIVEN OUR LEGITIMATE CONCERNS ABOUT POSSIBLE EFFECTS ON THE DOLLAR. DUTET THOUGHT THE "LOGICAL" PLACE TO KEEP U.S. INFORMED IS THE EEC COUNCIL PRESIDENCY. THE FRENCH STAFF WORK WOULD BE UNDER THE DIRECTION OF HABERER AND DE LA GENIERE (FIRST DEPUTY GOVERNOR OF THE BANK OF FRANCE). CLAPPIER SAID HE WAS PREPARED TO KEEP THE EMBASSY INFORMED. HE THOUGHT, GIVEN THE WORK SCHEDULE LAID OUT AT BRUSSELS AND THE FINANCE MINISTERS'

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AMEMBASSY TOKYO

MEETING ON SEPTEMBER 18, THAT THE TIME TO HAVE A FULL DISCUSSION DIRECTLY WITH THE TREASURY WOULD BE JUST BEFORE THE ANNUAL IMF MEETING IN WASHINGTON. HE EXPECTED TO BE ON VACATION FOR MOST OF AUGUST.

5. FRANCE'S ABILITY TO STAY WITHIN EMS

IN RESPONSE TO A QUESTION OF HOW CONFIDENT HE WAS THAT FRANCE COULD REMAIN IN THE SYSTEM, HE STATED THAT THE RECENT BEHAVIOR OF THE FRENCH FRANC AND HIS EXPECTATION THAT THE RATE OF PRICE RISE WOULD FALL TO 7 PERCENT AT THE END OF THE YEAR OFFERED SOME GROUNDS FOR BELIEVING THAT IT COULD. HE DENIED THAT THE EMS WAS MORE FLEXIBLE THAN THE SNAKE, REFERRING TO THE PHRASE IN THE BREMEN COMMUNIQUE TO THE EFFECT THAT IT WOULD BE AS STRICT: WHATEVER THE SYSTEM, PARTICIPATING COUNTRIES WOULD EVENTUALLY HAVE TO BRING THEIR RATES OF PRICE INCREASE CLOSER TOGETHER. IT WOULD BE MOST DESIRABLE CONFIDENTIAL

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TO BRING THE AVERAGE DOWN TO THE LEVEL OF THE MOST STABLE

CURRENCY, BUT HE IMPLIED THAT RESULT WAS NOT LIKELY. EXCHANGE RATES WERE REGARDED AS ADJUSTABLE BUT NOT EVERY DAY OR EVERY MONTH.

6. IMF ARTICLES AND THE ADJUSTMENT PROCESS

WHEN ECONMINISTER STATED THAT ONE OF OUR CONCERNS WAS WHETHER THE EMS WOULD INTERFERE WITH ADJUSTMENT BY FLOATING RATES, DUTET RESPONDED: FRANCE IS FAITHFUL TO THE REVISED ARTICLE 4, AND THE IMF WOULD BE THE PLACE TO TALK ABOUT CHANGE. ARTICLE 4 ENVISAGES AN EVOLUTIONARY PROCESS, BUT EVENTUAL CHANGE WOULD BE FAR DOWN THE ROAD IN THE LIGHT OF CHANGING FINANCIAL CIRCUMSTANCES AND MORE EXPERIENCE.

7. THE 7/24 MEETING OF EEC FINANCE MINISTERS

CLAPPIER SAID THE RESULTS WERE PURELY PROCEDURAL. ONE OF THE QUESTIONS TO BE STUDIED WAS TO DETERMINE HOW VIABLE THE ECU CONCEPT WAS IN PRACTICE.

8. CLAPPIER WAS EXTREMELY ARTICULATE AND WELL-ORGANIZED. BUT HE WAS OBVIOUSLY NOT YET PREPARED TO DISCUSS THE SHAPE OF AN EMS OR ITS POLICIES AS FRANCE SEES THEM NOR FRENCH DOMESTIC POLICY NEXT YEAR. HE DID SAY THAT HE APPRECIATED US CONCERNS AND QUESTIONS, INCLUDING OUR FEAR OF A DEFLATIONARY BIAS AND THAT ANSWERS WOULD BE PROVIDED IN DUE COURSE. HIS MOST INTERESTING OBSERVATION WAS THE CLEAR EXPECTATION THAT BRITAIN WOULD NOT JOIN IN THE END, THAT IT HAS BEEN EXPECTED AND HIS IMPLICIT JUDGEMENT, ALONG WITH DUTET'S EXPLICIT STATEMENT, THAT IT WOULD CHANGE, IN NO WAY, THEIR RESOLVE TO CONFIDENTIAL

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